# **BUILDING DEVELOPMENT COMMISSION** Minutes of December 16, 2014 Meeting

Jonathan Bahr opened the Building-Development Commission (BDC) meeting at 3:06 p.m. on Tuesday, December 16, 2014.

- **<u>Present:</u>** Jonathan Bahr, Rob Belisle, Tom Brasse, Melanie Coyne, Bernice Cutler, Travis Haston, Hal Hester, Ed Horne and Ben Simpson
- Absent: Zeke Acosta, Chad Askew, Kevin Silva and John Taylor

## **1. MINUTES APPROVED**

Travis Haston made the motion to approve the BDC Meeting Minutes from the November 18th meeting; seconded by Ben Simpson. The motion passed unanimously.

### 2. BDC MEMBER ISSUES

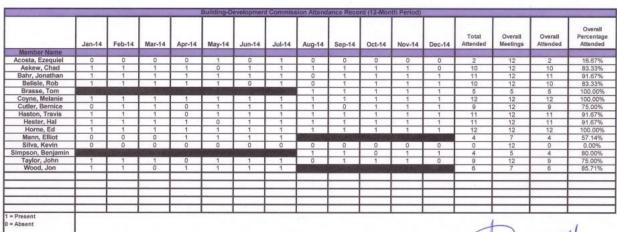
No BDC Member issues.

# **3. PUBLIC ATTENDEE ISSUES**

No public attendee issues.

### 4. BDC MEMBER ATTENDANCE REPORT

Jonathan Bahr, Building Development Commission Chairman, reviewed and authenticated the BDC Member Attendance Report as seen below.

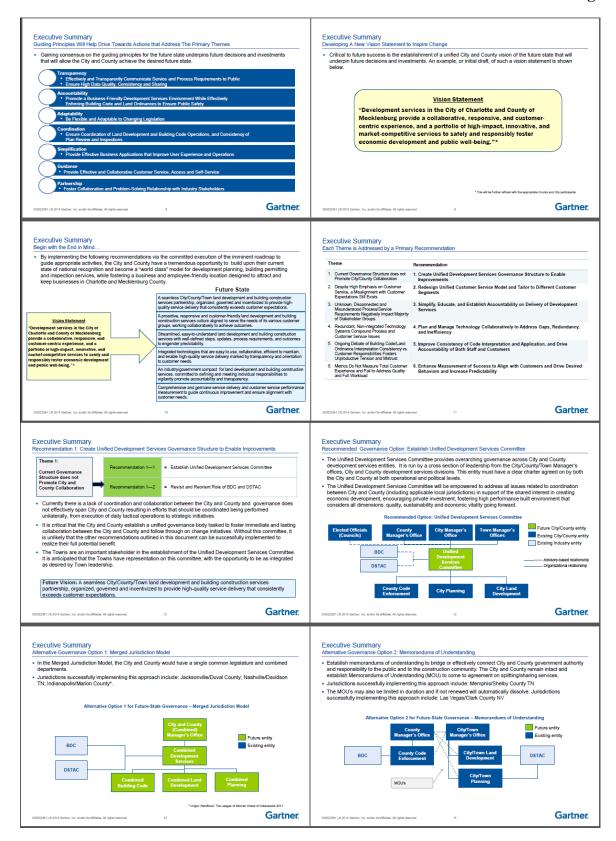


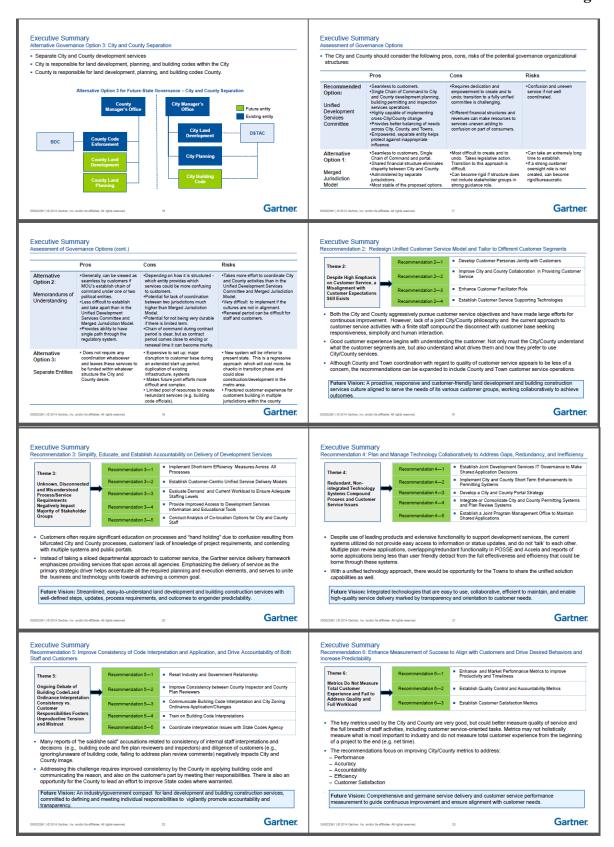
The above information is true and correct to the best of my knowledge. Jonathan Bahr, 2014 Chairman - Building-Development Commission

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# 5. GARTNER PRESENTATION

<image/> <text><text><text><text><text><text><text><text><text><text></text></text></text></text></text></text></text></text></text></text>	Agenda         Background and Objectives.       2         Project Approach.       3         Current State Key Findings.       7         Future Vision and Primary Recommendations.       10         Path Forward and Immediate Next Steps.       24
Executive Summary Background and Objectives  While there are many strengths in the City and County's development planning, building permitting and insprection services operations, the City and County recognize there are opportunities to enhance services and improve collaboration to improve customer service, increase consistency in delaway, facilitate economic development and promote upgrading of building stock and infrastructure to be more sustainable, efficient, functional and attractive.	Executive Summary Project Approach  Gartner employed a proven approach to identify the most pressing issues and untapped opportunities to develop recommendations and an achievable transformation roadmap for the City, County and Towns.  Linitiate 2. Validate Current State 3. Develop Future State Vision Internation Internatio Internatio Internatio Internatio Intern
To this end, Gartner was engaged to conduct independent reviews of current procedures and processes, effectiveness and efficiencies to identify opportunities for improvement which can further customer service and achieve operational execution efficiencies. Gartner performed an assessment reviewing twelve (12) areas:         Organization         Staffing         Coordination between City and County         Customer Service         Coordination between City and County         Customer Service         Coordination between City and county         Processes         management         Training         Management         Training         Management	Project         2. Variable inclusion         3. Develop Private Solar Voci0         Provide Internation           - Object Kardin - Object Kardin
The following briefing summarizes the key findings, recommendations and recommended next steps for the City and County to build upon previous successes and address key issues and opportunities.      Gartner.	Project latest interview that cit and a second state and and a second state and a second state second state second second state second second state second second state second se
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Quick Wins		<ul> <li>The road map below is an</li> </ul>	example sl	howing p	tential p	ograms t	that will	I drive activ	ities to a	achieve	e the visio	n.
1-2 Revisit and Review Role of BDC and DSTAC	Top Priorities					-						
<ul> <li>3-1 Implement Short-term Efficiency Measures Across All Processes</li> </ul>	<ul> <li>1-1 Establish Unified Development Dervices Committee</li> <li>2-2 Improve City and County Collaboration in Providing Customer Service</li> </ul>		_	Year 1			Year		~	Yea		_
<ul> <li>4-2 Implement City and County Short Term Enhancements to Permitting Systems</li> </ul>	<ul> <li>2-3 Enhance Customer Facilitator Role</li> <li>3-5 Conduct Analysis of Co-location Options for City and County Staff</li> </ul>	Programs										-
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Reviewers 5-4 Train on Building Code Interpretations		Services Governance and Supporting Sub-Committees	•						•			
<ul> <li>6-1 Enhance and Market Performance Metrics to Improve Productivity and Timeliness</li> </ul>		2. Implement Immediate Process										
		and Technology Improvements	•		11	11 1						
Future Improvements 2 -4 Establish Customer Service Supporting Technologies	Key Investments 2-1 Develop Customer Personas Jointly with Customers	3. Improve Customer Alignment	-		-							
4-5 Establish a Joint Program Management Office to Maintain Chared     And/cations	<ul> <li>3-2 Establish Customer-Centric Unified Service Delivery Models</li> <li>3-3 Evaluate Demand and Current Workload to Ensure Adequate Staffing</li> </ul>											
- 5-3 Communicate Building Code Interpretation and City Zoning Ordinance	<ul> <li>3-3 Evaluate Demand and Current workload to Ensure Adequate drawing Levels</li> <li>3-4 Provide Improved Access to Development Services Information and</li> </ul>	4. Develop Future Services Delivery Models							+			11.
Application/Changes p = 5-5 Coordinate Interpretation Issues with State Codes Agency	<ul> <li>3-4 Provide improved Access to Development Services information and Educational Tools</li> <li>4-1 Establish Joint Development Services IT Governance to Make Shared</li> </ul>	6. Establish Long-Term Permitting and Review Application Strategy	Plan			11			1		L II.	
3 6-3 Establish Customer Satisfaction Metrics	Application Decisions	Review Application Strategy				11 1						11.
	<ul> <li>4-3 Develop a City and County Portal Strategy</li> <li>4-4 Integrate or Consolidate City and County Permitting Systems and Plan</li> </ul>	6. Establish an Optimization Process Leveraging Enhanced Metrics			•					•		
	Review Dystems 6-2 Establish Quality Control and Accountability Metrics											
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**TB**: Seems that you are adding people to Band-Aid two process that have trouble talking to each other. Is it elected officials or staff resisting to merge? What are the hurdles in getting a one stop shop such as Nashville to work? Is there a resistance internally within the City and County leadership to do this?

**GRep**: The biggest obstacle we see is definitely some kind of legislature that has to be put in place. There are some definite challenges when dealing with elected officials and the organization itself. We felt this was a hot potato we didn't want to touch. Take the model in Sacramento; they avoided merging as well and did so very effectively. We feel Sacramento it is the best model for the situation you have here in Mecklenburg County.

**TB**: Explain Sacramento; I assume both are delegating authority to a third party entity?

**GRep**: Yes that has budgetary authority. They don't get into hiring/firing; this is still left up to the HR function. My company can provide more specifics on the Sacramento model because they helped create that design and have a lot more detail than I do.

**BS**: Did anyone in your group look back in time here, into any of the previous City/County mergers?

**GRep**: We did a bit but it was not part of the total charge for what we did here. We did receive feedback from constituents regarding combined services.

**RB**: What are the thoughts from the 2<sup>nd</sup> tiered cities?

GRep: We will receive feedback next week when we meet with them.

**TH**: This UDC (Unified Development Committee) will be comprised of 8 employees from City and County and who would be their direct supervisors?

GRep: Yes, there will be staff on it and they will still remain within the City/County structure.

TH: So essentially they will still be fighting for their side whether it be City or County?

**GRep**: They would yes. Definitely public and private representation and they do set the priority.

EH: What do they face on a day to day basis. Is this promoting local expediency?

**GRep**: It is based on what the customer says are gaps and breakdowns in process. Early priority will be around Holds. Other priority is to have more consistency in Plan Review and Inspections. What does that mean? It means coordination between the departments to create better transparency and consistency to identify all the different inspections that have failed. The Failure Reports are very detailed, yet they are not being presented the right way. There are better ways of looking at failure reports such as when you schedule inspections. This is an effort to alleviate friction and confusion in that process.

**EH**: What good is your process using Best Practice when the industry is not exhibiting Best Practice themselves? **GRep**: You don't design a process for the people that try to subvert the process. That's not a target we want to go after. You want people that want to do the right thing, that are here to say and are committed to high quality and development. There is no way to improve the process for those that are trying to get around the system. So, trying to improve the process and lessen the load; how do you do that? There are lots of ways to do that. Currently, what they don't do is provide an inspection letter when your trade schedules an inspection, you don't get alerted. **EH**: Yes you do; we get an auto notification of inspection once your inspection is next in line.

**GRep**: Are you talking about an inspection alert? What I'm talking about is when your plumber or electrician has scheduled an inspection, it notifies you that the trade inspection was just scheduled. This helps cut down on confusion due to non or miscommunication in the process. Same day cancellations, right now you have to call the inspector directly. There are ways to make the process better to serve the citizens.

**TB**: You haven't talked about the problems that you have found. Can you give us some examples of blatant noticeable things that have a meaningful direct/immediate impact?

**GRep**: We'll cover that in quick points.

**TH**: Under Option 3, separate entity recommendation of funding complete divorce; will County Services still handle outlying townships and the City have their own Inspection Department? Seems Mecklenburg County is doing a great job with the towns, yet the city is having a problem with how the County's operating. Have you studied how the County is operating within outlying municipalities and have you studied the relationship between the County and Mint Hill or Matthews? The voices are not coming from the outlying towns. The voices are coming from within the City who is providing the same service essentially. As the County and City are struggling to coexist (or not) they are still interacting with these small cities that are not having a problem with the way the County operates. Shouldn't we back up and study that relationship and see how to coexist versus implementing a 3<sup>rd</sup> party? **GRep**: You currently have BDC and DSTAC representation, one representing the County and one representing the City. Right now that is your main problem.

TH: Would you be dissolving this board as well as DSTAC?

**GRep**: Yes and reincarnate in a different way.

**TH**: I would have no interest in the other side even though I slightly deal with permitting but is generally dealt with by developers/owner or architect from a commercial side. What I represent and my voice is going to get muddled and I'm not going to be as interested in talks when talking about urban forestry and city planning.

**GRep**: That's why I said there will definitely have to be some specialized subcommittees formed to look at particular issues horizontal as well as vertical types of development and what the issues are. A UDC would help set funding priorities and fees. The one thing we saw in the City is they have a very different approach when it comes to their fee structure, inspections, reinspection fees are very different from the county.

**RB**: The outlying cities; do they do everything the City of Charlotte does?

**JB**: The way it works for 6 towns, county land development provides site engineering support and we provide vertical instruction of building code enforcement. Whether the towns do enforcement of local planning ordinance in zoning and other local ordinance issues varies from town to town. County land development will support some of that work on local ordinance and others will do the same thing. County land development, part of water and land resource teams with town planning departments take care of all construction planning issues whether engineering or local ordinance. We take care of the vertical construction. The city has their engineering side and they have the planning commission and they have the city zoning (they are horizontal). Projects that are building construction on approved sites those reviews are integrated in the permitting process, they do it all horizontally and we do it all vertically.

**EH**: Have you heard from different departments where the city and county are not communicating well now? **GRep**: Yes, one of the big problems is a change in the county system and the city finds out about it after its been implemented, now their process now has to be accommodated. There are a lot of change management things that are falling through the cracks. The processes are going to change; there is a lot of improvement to happen. **TB**: Is the County still looking for another place to live?

**JB**: The BOCC and the County Manager's Office are discussing this. Officially, sometime in the next couple of months will have a few spots picked.

**TB**: How many staff would we have to move from the city side to pile everybody that handles economic development in one place?

**DW**: Depends on how many services you are talking about bring over. Some of our folks from the city are already here.

**TB**: Add CMUD new services, 10 guys; how many fire guys? 100 people from city side? If you are looking for new space are you anticipating potentially adding 100 more people to that footprint from the City side?

**NP**: It's being discussed.

**EH**: Has anything been put on hold in terms of the technology center servicing customers in the 'apple' format like we previously discussed. There were a lot of innovative things that have been put on hold because of the building. **GRep**: Yes, these are things we are talking about in our recommendations. Ensure adequate staffing levels for current work load. When it comes to what the recession did to the departments and staffing levels; this is not unprecedented. We will be looking at staffing levels and recognize some recessional things are going on. **EH**: It's hard to find inspectors and it takes time to train them and get them in the field.

**GRep**: There are other jurisdictions outside of the county with a lot of the same challenges.

**RB**: What is your definition of quick win?

**GRep**: A couple of quarters.

EH: What vehicle would you use to reset government and industry relations?

**GRep**: Setting a list of expectations from each of the groups and agreeing on principals we will adopt and work by. **TB**: Comments – the executive briefing never addresses what the real issues are – actual evaluation of poor customer service. Don' know if real or perceived depending who you talk to but seems there has been enough of it that it is a real life problem. Is there a full report coming out sometime that goes into these details?

**GRep**: Yes, there is and it's very detailed regarding the customers.

**RB**: Give us an example of a quick win.

**GRep**: The holds process. We want to create more efficiency about what customers know and who to contact and what to expect which includes getting a handle on these holds making sure the customer has a better way to see the holds they have.

**RB**: You'd make a dashboard that can talk to each side w/ all access to all the right data?

**GRep**: Access to all right data, links for each site, training with City and County staff so they can field calls. Not everyone goes to the web site so they need to know what to do with the customers. Heard this quite a bit. **TB**: Can you pull data from excel and posse and have it talk to one web site so you get one dashboard? Is this possible?

**GRep**: It is possible.

**TH**: Do you feel that all these complaints are realistic or are you just using the voice of the powers that be using taxpayers' dollars and just going through the motions? Charlotte is not a run of mill city. We are very cutting edge and state of the art. Not sure how to get out to that one time builder and communicate how to do this one time structure so he doesn't run to the County Commissioner and City Council to complain about Mecklenburg County Building Standards not doing stuff the way it should be done. I don't really understand.

**GRep**: Unfortunately, these are real issues. I can see for myself and have built here in the County. They are real and we think there are ways to fix it.

**TH**: At some point and time you have to make the effort to put these things together this department and the city department are two totally different things. Bringing them together to a certain level is fine but there has to be some separation.

**GRep**: That's true, from a very small builder is all I want to know is what's expected of me to get my job. What status of the process am in? You can't even see that now. It's part of the transparency that we all want to have. A better communication strategy is needed for the customers to include facilitators to help these customers get online, fill out applications, etc.

**BC**: Did you say the whole process start to finish has not been mapped out and you will do that as part of your assessment? How are you finding these rubs where customers are having frustration if you haven't looked at the entire process from start to finish? Seems you are putting out little fires and not putting this out as a whole. **GRep**: The quick wins are to take the ideas out long term. It's a big investment of time.

**BC**: If you don't do that, the complexity we have now only grows until we look at this as a whole. A lot of these things I think are Band Aids.

**GRep**: I've done the whole process and it is complex. Next step is to simplify and streamline what we have in front of us. Can't solve the problem until you know what you are dealing with.

MC: What was presented to the City Council and what was their perception?

**GRep**: Good questions, spent a lot of time on governance and the HR function that's involved.

EH: Is the UDC an advisory board?

**GRep**: It has decision making authority not just an advisory board. Not just staff giving reports. Decisions need to be made for new specialized systems. It is much more collaborative with agreed to requirements.

EH: You can't have people superseding their decisions.

**GRep**: When it comes to code it is pretty black and white. What this group is suited for is an appeals process with Code Official interpretation not superseding codes.

**RB**: Who would Jim's boss in this scenario.

**GRep**: Had that question but depends on how the city / county want to structure the UDC.

**RB**: Can it be compared to the airport commission?

**GRep**: I hear what you are trying to say.

**TH**: Will the BOCC and County have any common answer on the direction they want to go, or the best option? **GRep**: Not for this report, they want time to digest and talk with you folks, there was no expectation in that presentation.

**BS**: What is the timeframe?

GRep: Final report coming out in January. After that it is up to you on how fast you want to go.

TH: What was the total bill for Gartner?

JB: \$325k - \$350k split 50/50 between city/county.

**EH**: I assume UDC will have a budget subcommittee and so all the great things they want to do still has to be funded right?

**GRep**: Yes, funded out of a budgetary process and reserve fund and the main committee would have to reconcile. **EH**: All volunteers not staff (does city / county split staff cost)?

**GRep**: Yes and would be worked out in the details.

**TB**: Making recommendations and taking action w/ unmapped processes. Has anyone explored what it would cost or how much it would take for a representation of each different project type and follow them through the end to determine what could be best improved to make sure your pursuit is plausible?

**GRep**: There has not been estimates for that. This type activity takes a lot of time from staff under their current workload.

**TH**: A lot of issues the public are having now are driven by economy demands. A lot of points from the survey were driven by multifamily builders, developers, architects and engineers; 5 years from now a lot of the problems won't exist and building standards is trying to service everyone during the multifamily boom. You can't forget about the commercial guys.

**BC**: How did you look at where you were gathering complaints and issues? Did you look at what types of work or the frequency of work done? I think it is a cycle and this happens to be multifamily now when 5 years from now it will be commercial and we'll be having a set of similar problems. Sometimes they overlap. Find the problems that are consistent around the whole cycle.

**RB**: Will you come back with the actual complaints in your report? I am anxious to see if the City vs. County versions are of complaints received and how far off they are. When you say 'holds' that's key for both you guys. It's a great presentation but hard to understand what things people are angry about and hard to get excited about it. **EH**: I've seen in 9 years constant department streamlining to improve the process, going on all the time, they spend

a lot of time on that particular thing. Trying to grasp putting another committee in charge of the processes and approval.

**GRep**: It's more a focus on customers and the customers' perspective of the cracks in the process, with changes and backtracking then having to remember to contact City.

**TB**: Who might be on the UDC?

GRep: Will make sure to spell out how the Sacramento model works.

#### 6. Manager/CA Added Comments

There were no Manager or CA added comments.

### 7. ADJOUNMENT

The December 16th meeting of the Building Development Commission adjourned at 4:44 p.m. Next meeting of the Building Development Commission is scheduled for, Tuesday, January 20, 2015.